

1 STATE OF OKLAHOMA

2 2nd Session of the 58th Legislature (2022)

3 SENATE BILL 1126

By: Garvin

4
5
6 AS INTRODUCED

7 An Act relating to school funding; amending 70 O.S.
8 2021, Section 5-135.4, which relates to the School
9 District Transparency Act; requiring school districts
10 to submit and the State Department of Education to
11 post on a website the amount of carryover in a school
12 district's general fund on certain date; amending 70
13 O.S. 2021, Section 18-200.1, which relates to State
14 Aid; removing limitations on school district general
15 fund carryover, method for calculating carryover
16 amount, and penalties for exceeding limitations;
17 providing an effective date; and declaring an
18 emergency.

19 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

20 SECTION 1. AMENDATORY 70 O.S. 2021, Section 5-135.4, is
21 amended to read as follows:

22 Section 5-135.4. A. This section shall be known and may be
23 cited as the "School District Transparency Act".

24 B. The State Department of Education shall make school district
and school site expenditure data available on its website. Data
shall be made available in an open-structured data format that may
be downloaded by the public and that allows the user to
systematically sort, search, and access all data without any fee or

1 charge for access. Prior to the beginning of the 2019-2020 school
2 year, if a school district has a website, the district shall provide
3 a link on its home page to the State Department of Education's
4 Oklahoma Cost Accounting System and School District Financial
5 Information website, or the district shall provide the information
6 required by subsection C of this section within one click of the
7 home page of the school district's website.

8 C. The website shall provide information on school district and
9 school site expenditures of state, federal, and local funds, whether
10 appropriated or nonappropriated, excluding payments of voluntary
11 payroll deductions for employees to receiving parties. The website
12 shall further provide information, including, but not limited to,
13 the following:

- 14 1. Identification of the school district;
- 15 2. The Oklahoma Cost Accounting System (OCAS) code designation
16 for each expenditure;
- 17 3. The name and principal location of the entity or recipient
18 of the funds, excluding release of information relating to an
19 individual's place of residence and release of information
20 prohibited by subsection D of Section 24A.7 of Title 51 of the
21 Oklahoma Statutes or by federal law relating to privacy rights;
- 22 4. The amount of funds expended;
- 23 5. The type of transaction;
- 24 6. A descriptive purpose of the funding action or expenditure;

1 7. The budgeted and audited actual expenditure figures for each
2 fiscal year, ensuring each set of figures can be identified as
3 budgeted or audited figures;

4 8. The per-pupil expenditure as defined in Section 1-124 of
5 this title; ~~and~~

6 9. The total compensation package of the superintendent as
7 defined by the requirements of the OCAS including a listing of the
8 base salary, insurance, retirement, and other fringe benefits
9 including exempted nonadministrative services such as teaching in
10 the classroom or serving as a principal, counselor, or library media
11 specialist pursuant to subsection E of Section 18-124 of this title;
12 and

13 10. The amount of carryover in a school district's general fund
14 as of June 30 of the preceding fiscal year. Federal revenue shall
15 not be included in calculating the amount of carryover in the
16 general fund.

17 D. The Department shall make the data available on its website
18 within one hundred twenty (120) days of transmission of the
19 expenditures to the Department by the school district.

20 E. School districts shall provide information requested by the
21 Department to accomplish the purposes of this section.

22 F. If a school district maintains a website, the district shall
23 provide the information required in subsection C of this section in
24

1 the manner prescribed in subsection B of this section on the
2 district website.

3 G. Nothing in this section shall require the disclosure of
4 information which is required to be kept confidential by state or
5 federal law.

6 H. The disclosure of information required by this section shall
7 create no liability whatsoever, civil or criminal, to the State of
8 Oklahoma, the State Department of Education, school districts, or
9 any employee thereof for disclosure of required information or for
10 any error or omission in the disclosure.

11 I. The Department shall undertake activities annually to inform
12 parents, schools, and other stakeholders about the availability of
13 school district and school site expenditure data on its website and
14 how to use the website.

15 SECTION 2. AMENDATORY 70 O.S. 2021, Section 18-200.1, is
16 amended to read as follows:

17 Section 18-200.1. A. Beginning with the 2022-2023 school year,
18 and each school year thereafter, each school district shall have its
19 initial allocation of State Aid calculated based on the state
20 dedicated revenues actually collected during the preceding fiscal
21 year, the adjusted assessed valuation of the preceding year, and the
22 weighted average daily membership for the school district of the
23 preceding school year. Each school district shall submit the
24

1 following data based on the first nine (9) weeks, to be used in the
2 calculation of the average daily membership of the school district:

- 3 1. Student enrollment by grade level;
- 4 2. Pupil category counts; and
- 5 3. Transportation supplement data.

6 On or before December 30, the State Department of Education
7 shall determine each school district's current year allocation
8 pursuant to subsection D of this section. The State Department of
9 Education shall complete an audit, using procedures established by
10 the Department, of the student enrollment by grade level data, pupil
11 category counts, and transportation supplement data to be used in
12 the State Aid Formula pursuant to subsection D of this section by
13 December 1 and by January 15 shall notify each school district of
14 the district's final State Aid allocation for the current school
15 year. The January payment of State Aid and each subsequent payment
16 for the remainder of the school year shall be based on the final
17 State Aid allocation as calculated in subsection D of this section.
18 Except for reductions made due to the assessment of penalties by the
19 State Department of Education according to law, the January payment
20 of State Aid and each subsequent payment for the remainder of the
21 school year shall not decrease by an amount more than the amount
22 that the current chargeable revenue increases for that district.

23 B. The State Department of Education shall retain not less than
24 one and one-half percent (1 1/2%) of the total funds appropriated

1 for financial support of schools, to be used to make midyear
2 adjustments in State Aid and which shall be reflected in the final
3 allocations. If the amount of appropriated funds, including the one
4 and one-half percent (1 1/2%) retained, remaining after January 1 of
5 each year is not sufficient to fully fund the final allocations, the
6 Department shall recalculate each school district's remaining
7 allocation pursuant to subsection D of this section using the
8 reduced amount of appropriated funds.

9 C. On and after July 1, 1997, the amount of State Aid each
10 district shall receive shall be the sum of the Foundation Aid, the
11 Salary Incentive Aid, and the Transportation Supplement, as adjusted
12 pursuant to the provisions of ~~subsection G of this section and~~
13 Section 18-112.2 of this title; provided, no district having per
14 pupil revenue in excess of three hundred percent (300%) of the
15 average per pupil revenue of all districts shall receive any State
16 Aid or Supplement in State Aid.

17 The July calculation of per pupil revenue shall be determined by
18 dividing the district's second preceding year's total weighted
19 average daily membership (ADM) into the district's preceding year's
20 total revenues excluding federal revenue, insurance loss payments,
21 reimbursements, recovery of overpayments and refunds, unused
22 reserves, prior expenditures recovered, prior year surpluses, and
23 less the amount of any transfer fees paid in that year.

1 The December calculation of per pupil revenue shall be
2 determined by dividing the district's preceding year's total
3 weighted average daily membership (ADM) into the district's
4 preceding year's total revenues excluding federal revenue, insurance
5 loss payments, reimbursements, recovery of overpayments and refunds,
6 unused reserves, prior expenditures recovered, prior year surpluses,
7 and less the amount of any transfer fees paid in that year.

8 D. For the 1997-98 school year, and each school year
9 thereafter, Foundation Aid, the Transportation Supplement, and
10 Salary Incentive Aid shall be calculated as follows:

11 1. Foundation Aid shall be determined by subtracting the amount
12 of the Foundation Program Income from the cost of the Foundation
13 Program and adding to this difference the Transportation Supplement.

14 a. The Foundation Program shall be a district's higher
15 weighted average daily membership based on the first
16 nine (9) weeks of the current school year or the
17 preceding school year of a school district, as
18 determined by the provisions of subsection A of
19 Section 18-201.1 of this title and paragraphs 1, 2, 3,
20 and 4 of subsection B of Section 18-201.1 of this
21 title, multiplied by the Base Foundation Support
22 Level. However, for the portion of weighted
23 membership derived from nonresident, transferred
24 pupils enrolled in online courses, the Foundation

1 Program shall be a district's weighted average daily
2 membership of the preceding school year or the first
3 nine (9) weeks of the current school year, whichever
4 is greater, as determined by the provisions of
5 subsection A of Section 18-201.1 of this title and
6 paragraphs 1, 2, 3, and 4 of subsection B of Section
7 18-201.1 of this title, multiplied by the Base
8 Foundation Support Level.

9 b. The Foundation Program Income shall be the sum of the
10 following:

11 (1) The adjusted assessed valuation of the current
12 school year of the school district, minus the
13 previous year protested ad valorem tax revenues
14 held as prescribed in Section 2884 of Title 68 of
15 the Oklahoma Statutes, multiplied by the mills
16 levied pursuant to subsection (c) of Section 9 of
17 Article X of the Oklahoma Constitution, if
18 applicable, as adjusted in subsection (c) of
19 Section 8A of Article X of the Oklahoma
20 Constitution. For purposes of this subsection,
21 the "adjusted assessed valuation of the current
22 school year" shall be the adjusted assessed
23 valuation on which tax revenues are collected
24 during the current school year, and

- 1 (2) Seventy-five percent (75%) of the amount received
2 by the school district from the proceeds of the
3 county levy during the preceding fiscal year, as
4 levied pursuant to subsection (b) of Section 9 of
5 Article X of the Oklahoma Constitution, and
6 (3) ~~Motor Vehicle Collections~~ motor vehicle
7 collections, and
8 (4) ~~Gross Production Tax~~ gross production tax, and
9 (5) ~~State Apportionment~~ state apportionment, and
10 (6) R.E.A. ~~Tax~~ tax.

11 The items listed in divisions (3), (4), (5), and (6)
12 of this subparagraph shall consist of the amounts
13 actually collected from such sources during the
14 preceding fiscal year calculated on a per capita basis
15 on the unit provided for by law for the distribution
16 of each such revenue.

17 2. The Transportation Supplement shall be equal to the average
18 daily haul times the per capita allowance times the appropriate
19 transportation factor.

20 a. The average daily haul shall be the number of children
21 in a district who are legally transported and who live
22 one and one-half (1 1/2) miles or more from school.

23 b. The per capita allowance shall be determined using the
24 following chart:

	PER CAPITA		PER CAPITA	
	DENSITY FIGURE	ALLOWANCE	DENSITY FIGURE	ALLOWANCE
1				
2				
3	.3000 - .3083	\$167.00	.9334 - .9599	\$99.00
4	.3084 - .3249	\$165.00	.9600 - .9866	\$97.00
5	.3250 - .3416	\$163.00	.9867 - 1.1071	\$95.00
6	.3417 - .3583	\$161.00	1.1072 - 1.3214	\$92.00
7	.3584 - .3749	\$158.00	1.3215 - 1.5357	\$90.00
8	.3750 - .3916	\$156.00	1.5358 - 1.7499	\$88.00
9	.3917 - .4083	\$154.00	1.7500 - 1.9642	\$86.00
10	.4084 - .4249	\$152.00	1.9643 - 2.1785	\$84.00
11	.4250 - .4416	\$150.00	2.1786 - 2.3928	\$81.00
12	.4417 - .4583	\$147.00	2.3929 - 2.6249	\$79.00
13	.4584 - .4749	\$145.00	2.6250 - 2.8749	\$77.00
14	.4750 - .4916	\$143.00	2.8750 - 3.1249	\$75.00
15	.4917 - .5083	\$141.00	3.1250 - 3.3749	\$73.00
16	.5084 - .5249	\$139.00	3.3750 - 3.6666	\$70.00
17	.5250 - .5416	\$136.00	3.6667 - 3.9999	\$68.00
18	.5417 - .5583	\$134.00	4.0000 - 4.3333	\$66.00
19	.5584 - .5749	\$132.00	4.3334 - 4.6666	\$64.00
20	.5750 - .5916	\$130.00	4.6667 - 4.9999	\$62.00
21	.5917 - .6133	\$128.00	5.0000 - 5.5000	\$59.00
22	.6134 - .6399	\$125.00	5.5001 - 6.0000	\$57.00
23	.6400 - .6666	\$123.00	6.0001 - 6.5000	\$55.00
24	.6667 - .6933	\$121.00	6.5001 - 7.0000	\$53.00

1	.6934 - .7199	\$119.00	7.0001 - 7.3333	\$51.00
2	.7200 - .7466	\$117.00	7.3334 - 7.6667	\$48.00
3	.7467 - .7733	\$114.00	7.6668 - 8.0000	\$46.00
4	.7734 - .7999	\$112.00	8.0001 - 8.3333	\$44.00
5	.8000 - .8266	\$110.00	8.3334 - 8.6667	\$42.00
6	.8267 - .8533	\$108.00	8.6668 - 9.0000	\$40.00
7	.8534 - .8799	\$106.00	9.0001 - 9.3333	\$37.00
8	.8800 - .9066	\$103.00	9.3334 - 9.6667	\$35.00
9	.9067 - .9333	\$101.00	9.6668 or more	\$33.00

10 c. The formula transportation factor shall be 1.39.

11 3. Salary Incentive Aid shall be determined as follows:

12 a. Multiply the Incentive Aid guarantee by the district's
13 higher weighted average daily membership based on the
14 first nine (9) weeks of the current school year or the
15 preceding school year of a school district, as
16 determined by the provisions of subsection A of
17 Section 18-201.1 of this title and paragraphs 1, 2, 3,
18 and 4 of subsection B of Section 18-201.1 of this
19 title.

20 b. Divide the district's adjusted assessed valuation of
21 the current school year minus the previous year's
22 protested ad valorem tax revenues held as prescribed
23 in Section 2884 of Title 68 of the Oklahoma Statutes,
24 by one thousand (1,000) and subtract the quotient from

1 the product of subparagraph a of this paragraph. The
2 remainder shall not be less than zero (0).

3 c. Multiply the number of mills levied for general fund
4 purposes above the fifteen (15) mills required to
5 support Foundation Aid pursuant to division (1) of
6 subparagraph b of paragraph 1 of this subsection, not
7 including the county four-mill levy, by the remainder
8 of subparagraph b of this paragraph. The product
9 shall be the Salary Incentive Aid of the district.

10 E. By June 30, 1998, the State Department of Education shall
11 develop and the Department and all school districts shall have
12 implemented a student identification system which is consistent with
13 the provisions of subsections C and D of Section 3111 of Title 74 of
14 the Oklahoma Statutes. The student identification system shall be
15 used specifically for the purpose of reporting enrollment data by
16 school sites and by school districts, the administration of the
17 Oklahoma School Testing Program Act, the collection of appropriate
18 and necessary data pursuant to the Oklahoma Educational Indicators
19 Program, determining student enrollment, establishing a student
20 mobility rate, allocation of the State Aid Formula, and midyear
21 adjustments in funding for student growth. This enrollment data
22 shall be submitted to the State Department of Education in
23 accordance with rules promulgated by the State Board of Education.
24 Funding for the development, implementation, personnel training, and

1 maintenance of the student identification system shall be set out in
2 a separate line item in the allocation section of the appropriation
3 bill for the State Board of Education for each year.

4 F. 1. In the event that ad valorem taxes of a school district
5 are determined to be uncollectible because of bankruptcy, clerical
6 error, or a successful tax protest, and the amount of such taxes
7 deemed uncollectible exceeds Fifty Thousand Dollars (\$50,000.00) or
8 an amount greater than twenty-five percent (25%) of ad valorem taxes
9 per tax year, or the valuation of a district is lowered by order of
10 the State Board of Equalization, the school district's State Aid,
11 for the school year that such ad valorem taxes are calculated in the
12 State Aid Formula, shall be determined by subtracting the net
13 assessed valuation of the property upon which taxes were deemed
14 uncollectible from the assessed valuation of the school district and
15 the state. Upon request of the local board of education, it shall
16 be the duty of the county assessor to certify to the Director of
17 Finance of the State Department of Education the net assessed
18 valuation of the property upon which taxes were determined
19 uncollectible.

20 2. In the event that the amount of funds a school district
21 receives for reimbursement from the Ad Valorem Reimbursement Fund is
22 less than the amount of funds claimed for reimbursement by the
23 school district due to insufficiency of funds as provided in Section
24 193 of Title 62 of the Oklahoma Statutes, then the school district's

1 assessed valuation for the school year that such ad valorem
2 reimbursement is calculated in the State Aid Formula shall be
3 adjusted accordingly.

4 G. 1. ~~Notwithstanding the provisions of Section 18-112.2 of~~
5 ~~this title, a school district shall have its State Aid reduced by an~~
6 ~~amount equal to the amount of carryover in the general fund of the~~
7 ~~district as of June 30 of the preceding fiscal year, that is in~~
8 ~~excess of the following standards for two (2) consecutive years:~~

Total Amount of	Amount of
General Fund Collections,	General Fund
Excluding Previous Year	Balance
Cash Surplus as of June 30	Allowable
Less than \$1,000,000	48%
\$1,000,000 — \$2,999,999	42%
\$3,000,000 — \$3,999,999	36%
\$4,000,000 — \$4,999,999	30%
\$5,000,000 — \$5,999,999	24%
\$6,000,000 — \$7,999,999	22%
\$8,000,000 — \$9,999,999	19%
\$10,000,000 or more	17%

21 2. ~~By February 1 the State Department of Education shall send~~
22 ~~by certified mail, with return receipt requested, to each School~~
23 ~~District Superintendent, Auditor and Regional Accreditation Officer~~
24 ~~a notice of and calculation sheet reflecting the general fund~~

1 ~~balance penalty to be assessed against that school district.~~

2 ~~Calculation of the general fund balance penalty shall not include~~
3 ~~federal revenue. Within thirty (30) days of receipt of this written~~
4 ~~notice the school district shall submit to the Department a written~~
5 ~~reply either accepting or protesting the penalty to be assessed~~
6 ~~against the district. If protesting, the school district shall~~
7 ~~submit with its reply the reasons for rejecting the calculations and~~
8 ~~documentation supporting those reasons. The Department shall review~~
9 ~~all school district penalty protest documentation and notify each~~
10 ~~district by March 15 of its finding and the final penalty to be~~
11 ~~assessed to each district. General fund balance penalties shall be~~
12 ~~assessed to all school districts by April 1.~~

13 ~~3. Any school district which receives proceeds from a tax~~
14 ~~settlement or a Federal Emergency Management Agency settlement~~
15 ~~during the last two (2) months of the preceding fiscal year shall be~~
16 ~~exempt from the penalties assessed in this subsection, if the~~
17 ~~penalty would occur solely as a result of receiving funds from the~~
18 ~~tax settlement.~~

19 ~~4. Any school district which receives an increase in State Aid~~
20 ~~because of a change in Foundation and/or Salary Incentive Aid~~
21 ~~factors during the last two (2) months of the preceding fiscal year~~
22 ~~shall be exempt from the penalties assessed in this subsection, if~~
23 ~~the penalty would occur solely as a result of receiving funds from~~
24 ~~the increase in State Aid.~~

1 ~~5. If a school district does not receive Foundation and/or~~
2 ~~Salary Incentive Aid during the preceding fiscal year, the State~~
3 ~~Board of Education may waive the penalty assessed in this subsection~~
4 ~~if the penalty would result in a loss of more than forty percent~~
5 ~~(40%) of the remaining State Aid to be allocated to the school~~
6 ~~district between April 1 and the remainder of the school year and if~~
7 ~~the Board determines the penalty will cause the school district not~~
8 ~~to meet remaining financial obligations.~~

9 ~~6. Any school district which receives gross production revenue~~
10 ~~apportionment during the 2002-2003 school year or in any subsequent~~
11 ~~school year that is greater than the gross production revenue~~
12 ~~apportionment of the preceding school year shall be exempt from the~~
13 ~~penalty assessed in this subsection, if the penalty would occur~~
14 ~~solely as a result of the gross production revenue apportionment, as~~
15 ~~determined by the State Board of Education.~~

16 ~~7. Beginning July 1, 2003, school districts that participate in~~
17 ~~consolidation or annexation pursuant to the provisions of the~~
18 ~~Oklahoma School Voluntary Consolidation and Annexation Act shall be~~
19 ~~exempt from the penalty assessed in this subsection for the school~~
20 ~~year in which the consolidation or annexation occurs and for the~~
21 ~~next three (3) fiscal years.~~

22 ~~8. Any school district which receives proceeds from a sales tax~~
23 ~~levied by a municipality pursuant to Section 22-159 of Title 11 of~~
24 ~~the Oklahoma Statutes or proceeds from a sales tax levied by a~~

1 ~~county pursuant to Section 1370 of Title 68 of the Oklahoma Statutes~~
2 ~~during the 2003-2004 school year or the 2004-2005 school year shall~~
3 ~~be exempt from the penalties assessed in this subsection, if the~~
4 ~~penalty would occur solely as a result of receiving funds from the~~
5 ~~sales tax levy.~~

6 ~~9. Any school district which has an amount of carryover in the~~
7 ~~general fund of the district in excess of the limits established in~~
8 ~~paragraph 1 of this subsection during the fiscal years beginning~~
9 ~~July 1, 2020, July 1, 2021, July 1, 2022, and July 1, 2023, shall~~
10 ~~not be assessed a general fund balance penalty as provided for in~~
11 ~~this subsection.~~

12 ~~10. For purposes of calculating the general fund balance~~
13 ~~penalty, the terms "carryover" and "general fund balance" shall not~~
14 ~~include federal revenue.~~

15 ~~H.~~ In order to provide startup funds for the implementation of
16 early childhood programs, State Aid may be advanced to school
17 districts that initially start early childhood instruction at a
18 school site. School districts that desire such advanced funding
19 shall make application to the State Department of Education no later
20 than September 15 of each year and advanced funding shall be awarded
21 to the approved districts no later than October 30. The advanced
22 funding shall not exceed the per pupil amount of State Aid as
23 calculated in subsection D of this section per anticipated Head
24 Start eligible student. The total amount of advanced funding shall

1 be proportionately reduced from the monthly payments of the
2 district's State Aid payments during the last six (6) months of the
3 same fiscal year.

4 ~~F.~~ H. 1. Beginning July 1, 1996, the Oklahoma Tax Commission,
5 notwithstanding any provision of law to the contrary, shall report
6 monthly to the State Department of Education the monthly
7 apportionment of the following information:

- 8 a. the assessed valuation of property,
- 9 b. motor vehicle collections,
- 10 c. R.E.A. tax collected, and
- 11 d. gross productions tax collected.

12 2. Beginning July 1, 1997, the State Auditor and Inspector's
13 Office, notwithstanding any provision of law to the contrary, shall
14 report monthly to the State Department of Education the monthly
15 apportionment of the proceeds of the county levy.

16 3. Beginning July 1, 1996, the Commissioners of the Land
17 Office, notwithstanding any provision of law to the contrary, shall
18 report monthly to the State Department of Education the monthly
19 apportionment of state apportionment.

20 4. Beginning July 1, 1997, the county treasurers' offices,
21 notwithstanding any provision of law to the contrary, shall report
22 monthly to the State Department of Education the ad valorem tax
23 protest amounts for each county.

1 5. The information reported by the Tax Commission, the State
2 Auditor and Inspector's Office, the county treasurers' offices, and
3 the Commissioners of the Land Office, pursuant to this subsection
4 shall be reported by school district on forms developed by the State
5 Department of Education.

6 SECTION 3. This act shall become effective July 1, 2022.

7 SECTION 4. It being immediately necessary for the preservation
8 of the public peace, health or safety, an emergency is hereby
9 declared to exist, by reason whereof this act shall take effect and
10 be in full force from and after its passage and approval.

11
12 58-2-2395 EB 12/2/2021 11:07:20 AM
13
14
15
16
17
18
19
20
21
22
23
24
25